

November 2022

Supreme Court rules that the provisions of the MSMED Act override the provisions of the Arbitration Act

A 2 (two) judge bench of the Supreme Court of India ("**Supreme Court**") in *Gujarat State Civil Supplies Corporation Ltd v. Mahakali Foods Pvt Ltd & Anr*¹ *inter alia* held that Chapter – V of the Micro, Small and Medium Enterprises Development Act, 2006 ("**MSMED Act**") overrides the provisions of the Arbitration and Conciliation Act, 1996 ("**Arbitration Act**"). The Supreme Court further held that the reference to the Micro and Small Enterprise Facilitation Council ("**MSEFC**") by a party to a dispute under Section 17 of the MSMED Act is maintainable despite the existence of an independent and valid arbitration agreement.

Brief Facts

The Supreme Court considered 7 (seven) appeals arising out of several impugned orders passed by the various high courts adopting divergent views involving common questions of law pertaining to the applicability of the Arbitration Act *vis-à-vis* the MSMED Act in cases involving micro, small or medium enterprises governed under the MSMED Act. As per the impugned orders of the various high courts, 2 (two) contrary views emerged – (a) a valid and independent arbitration agreement precludes parties to a dispute under Section 17 of the MSMED Act from approaching the MSEFC under Section 18 of the MSMED Act; and (b) the reference to the MSEFC despite the existence of a valid arbitration agreement is maintainable.

Issues

- 1. Whether the provisions of Chapter V of the MSMED Act would have an overriding effect on the provisions of the Arbitration Act?
- 2. Whether any party to a dispute with regard to any amount due under Section 17 of the MSMED Act would be precluded from making a reference to the MSEFC under section 18 (1) of the MSMED Act if an independent arbitration agreement existed between the parties as contemplated under Section 7 of the Arbitration Act?
- 3. Whether the MSEFC could take up the dispute for arbitration and act as an arbitrator, after having conducted the conciliation proceedings under Section 18 (2) of the MSMED Act in view of the bar provided under Section 80 of the Arbitration Act?

¹ SLP (C) No. 12884/2020; 2022 SCC OnLine SC 1492

Findings and Analysis

The Supreme Court *inter alia* made the following observations:

- 1. The Arbitration Act in general governs the law of arbitration and conciliation whereas the MSMED Act governs specific nature of disputes arising between specific category of persons which are to be resolved by following a specific process through a specific forum.
- 2. The MSMED Act being a special law and the Arbitration Act being a general law, the provisions of the MSMED Act would prevail over the Arbitration Act.
- 3. Even if the Arbitration Act is treated as a special law, the MSMED Act which was enacted at a subsequent point in time would have an overriding effect.
- 4. Considering the overall purpose, scheme and the unambiguous expression contained in the non-obstante clauses under Section 18(1) and Section 18(4) of the MSMED Act, a private agreement between the parties such as the one under Arbitration Act cannot obliterate statutory provisions.
- 5. Section 18(1) of the MSMED Act is an enabling provision that gives a party to a dispute under Section 17 of the MSMED Act a right to approach the MSEFC for resolution of its disputes despite the existence of an arbitration agreement. As such, no party to a dispute under Section 17 of the MSMED Act can be precluded from referring its dispute to the MSEFC merely because of a pre-existing arbitration agreement.
- 6. Section 18 (1) read with Section 24 of the MSMED Act supersedes Section 80 of the Arbitration Act which bars a conciliator from acting as an arbitrator. By operation of Section 18 of the MSMED Act, the MSEFC which had conducted the conciliation proceedings becomes entitled to act as an arbitrator to the same dispute.
- 7. Given that the Arbitration Act is applicable to proceedings before the MSEFC under the MSMED Act, the MSEFC acting as the arbitral tribunal under Section 18(3) of the MSMED Act is competent to rule on its own jurisdiction like any other arbitral tribunal, in accordance with Section 16 of the Arbitration Act.

The Supreme Court considered all 7 (seven) appeals individually and in light of its observations above, allowed 2 (two) of the 7 (seven) appeals, disposed of 1 (one) appeal and dismissed the remaining appeals. The impugned orders of various high courts that *inter alia* held that an arbitration agreement disentitles parties from referring the dispute to the MSEFC for its resolution under the MSMED Act, were accordingly set aside.

JSA Comment

The Supreme Court in this judgment while adopting a purposive view has held that the provisions of the MSMED Act override the provisions of the Arbitration Act. The findings of the Supreme Court in this case noting that arbitration agreements between parties cannot be given primacy over statutory provisions can have far reaching ramifications. The findings in this case by the Supreme Court, appear to undermine the fundamental principle of party autonomy in arbitration law and appear to favour overriding of this principle in the face of statutory requirements.

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